# Lane County



LAND MANAGEMENT DIVISION 125 EAST 8<sup>TH</sup> AVENUE EUGENE, OREGON 97401

PHONE: 541-682-3823 FAX: 541-682-3947

# AGENDA COVER MEMO

MEMO DATE:

October 31, 2005

**AGENDA DATE:** 

November 8, 2005

TO:

**BOARD OF COUNTY COMMISSIONERS** 

FROM:

BILL VANVACTOR, COUNTY ADMINISTRATOR

KENT HOWE, PLANNING DIRECTOR

RE:

In the Matter of Considering a Ballot Measure 37 Claim and Deciding Whether to Modify, Remove or Not Apply Restrictive Land Use Regulations in Lieu of

Providing Just Compensation (PA05-5587, Francis Gabrielson)

#### I. MOTION

Move to require an appraisal to determine if the land use regulations have reduced the fair market value.

#### II. ISSUE OR PROBLEM

Shall the Board of County Commissioners compensate an applicant under Ballot Measure 37 and LC 2.700 through 2.770 for the reduction in fair market value of the affected property interest resulting from enactment or enforcement of restrictive land use regulations or modify, remove, or discontinue application of those land use regulations to the subject property to allow Francis Gabrielson to use the property for a use permitted at the time he acquired the property?

#### III. DISCUSSION

#### A. Background

Applicant:

Francis Gabrielson

Current Owner: Francis Gabrielson, 3330 East Howe Lane County, Creswell OR

97426

Agent: None

Legal Description of Property: 19-03-27 #1101

Acreage: 15.82 acres

Current Zoning: E-30 (Exclusive Farm Use)

Date Property Acquired: August 2, 1972

Land Use Regulations in Effect at Date of Acquisition: Lane Code Chapter 13

County land use regulation which restricts the use and reduces the fair market

value of claimant's property: LC 16.212 Exclusive Farm Use (E-30) Zone

**Specific Relief Sought:** On May 5, 2005, the applicant submitted a "written demand for compensation as expressed in Section 4 of the measure's text." On July 27, 2005, the applicant submitted additional information regarding his request. He wants to divide the land so the two existing dwellings are on separate 5 acre parcels, and the remaining 5 acres "be available and approved for future development". He has not identified the future development.

#### B. Lane Code Submittal Requirements

The applicant has paid the processing fee and submitted evidence in support of his claim. He has not submitted an appraisal. Instead, the applicant has submitted an analysis of the average assessed value of "appropriately sized parcels" within Sections 26 and 27, in Township 19, Range 3, with reference to the submittal of comparable information in the Gee and Tendick claims. The applicant's property is in Section 27. According to the applicant, the reduction of assessed value is \$603,929.

#### C. Analysis

To have a valid claim against Lane County under Measure 37 and LC 2.700 through 2.770, the applicant must prove:

- 1. Lane County has enacted or enforced a restrictive land use regulation since the owner acquired the property, and
- 2. The restrictive land use regulation has the effect of reducing the fair market value of the property, and
- 3. The restrictive land use regulation is not an exempt regulation as defined in LC 2.710.

If a reduction in fair market value has been established, the County has two options:

- 4. Compensate the land owner for the loss of fair market value, or
- 5. Waive the restrictive county land use regulations. The regulations can only be waived to allow a use permitted when the current owner acquired the property.

Regarding #1, the property contains 15 acres and two dwellings. The applicant wants to divide the property so each dwelling is on a 5 acre parcel, and the remainder is vacant. The applicant is prevented from dividing the land because of the minimum parcel size required by LC 16.212(9)(a). The property is zoned E-30, and the minimum parcel size is 30 acres. This minimum parcel size did not exist on August 2, 1972 when he acquired the property.

Regarding #2, the Board must decide if an appraisal is needed. Instead of an appraisal, the applicant has submitted an analysis of the average assessed value of "appropriately sized parcels" in Sections 26 and 27, within Township 19, Range 3. The applicant's property is in Section 27. According to the applicant, the reduction of assessed value is \$603,929. Is this adequate evidence to show the minimum parcel size of the E-30 zone has lowered the fair market value? To date, the applicant has not shown the current

parcel, containing two dwellings on a 15 acre parcel, has a lower fair market value than three parcels of five acres each.

Regarding #3, the E-30 minimum parcel size and dwelling restrictions do not appear to be exempt regulations described in Measure 37 or LC 2.710.

#### D. Conclusion/County Administrator Recommendation

The applicant is alleging a reduction of fair market value of \$603,929, based on the assessed value of nearby properties. Without an actual appraisal analysis, however, there is insufficient evidence to show a reduction in fair market value.

The County Administrator recommends the Board require an appraisal to determine if the restrictive E-30 land use regulations have reduced the fair market value, as required by LC 2.740.

# IV. ALTERNATIVES/OPTIONS

The Board has three options:

- 1. Require an appraisal to determine if a restrictive land use regulation has caused a reduction of fair market value.
- 2. Conclude the application is not a valid claim and direct the issuance of a final written decision by the County Administrator denying the Claim.
- 3. Determine the application appears valid and direct staff to draft an order to that effect for final Board action.

#### V. ATTACHMENTS

- A. Written claim dated May 4, 2005
- B. Written statement dated June 22, 2005.
- C. Warranty Deed dated August 2, 1972.

May 4, 2005

PA055587

To: Lane County Planning Department

Under the provisions of ORS Chapter 197 as revised by passage of Ballot Measure 37, the County is hereby given written demand for compensation as expressed in Section 4 of the measure's text, on property designated Map #19 03 27 00 01101. Review of County's records will confirm continuous ownership prior to any zoning.

Francis H. Gabrielson 33330 East Howe Lane Creswell, OR 97426 (541) 895-5902

Received by: Steve In. TC

Date Received:

05-05-05A10:38 RCVD

June 22, 2005

William A. Van Vactor Lane County Administrator

Dear Mr. Van Vactor,

The following values and methodology have been deemed sufficient in lieu of an appraisal by Lane County when a waiver is an inevitable conclusion within the scope of my Measure 37 claim. Therefore, I submit this as evidence as to the validity of my claim. As previously (Gee-Tendick Claims), I've utilized market values for the land as assessed by the County Department of Assessment and Taxation of appropriately sized parcels encompassing my tax section (19-03-27) and the neighboring section (19-03-26) and have averaged each to calculate a per acre value for each of the eighty-two (82) properties. (See attached)

The market value of my 15.82 acres is currently assessed at \$163,863.00 averaging \$10,358.00 per acre. To illustrate the reduction of my property's market value, a simple comparative view of the average per acre price projected upon my property reduced by its current market value is shown below:

<b>Total Averages</b>	#Properties	Property Type	Per Acre Price
\$3,813,601.00	82	All Parcels	\$46,507.00
Projected: \$4	16,507 x 15.82 =	\$735,741-\$163,863=	= \$571,878 lost value
\$2,382,605.00	65	1-8 Acres	\$36,655.00
Projected: \$3	36,655x15.82=\$5	79,882-\$163,863=\$	416,019 lost value
\$3,639,946.00	75	w/Residences	\$48,533.00

Projected:  $$48,533 \times 15.8 = $767,792 - $163,863 = $603,929$  lost value

I believe the above comparative analysis of the evidence shows the reduction in market value of my property as a result of the regulatory restraints currently imposed. The criteria needed as specified in L.C. 2.740 to qualify for consideration having been met.

The current zoning imposed upon my property is EFU-30 although the property is only 15.83 acres in size. At this time, two separate residences exist which were lawfully established prior to any zoning. The specific relief being sought by my claim is that Lane County modify, remove or not to apply the land use regulations that currently restrict further development; i.e. L.C. 16.212; to allow a use permitted at the time the property was acquired, un-zoned; subject to L.C. Chapter 13 regulated subdivisions.

Respectfully,

Francis "Butch" Gabrielson 33330 Howe Lane Creswell, OR 97426 (541) 895-3171

Map Lot Number 19-03-26	Acreage	Assessed Land Market Value	Averaged Per Acre Value	Residence
100	1.91	\$98,870.00	\$51,764.00	Yes
200	1.91	\$92,576.00	\$48,469.00	Yes
300	1.91	\$92,576.00	\$48,469.00	Yes
400	1.53	\$27,414.00	\$17,917.00	No
498	1.91	\$69,016.00	\$36,134.00	Yes
499	1.91	\$41,490.00	\$21,685.00	Yes
500	5.14	\$128,804.00	\$25,059.00	Yes
601	1.51	\$56,684.00	\$37,539.00	No
1100	1.95	\$94,783.00	\$48,606.00	Yes
1200	0.45	\$44,470.00	\$98,822.00	Yes
1201	0.51	\$68,485.00	\$128,402.00	Yes
1202	0.81	\$77,181.00	\$95,285.00	· Yes
1300	1.46	\$89,370.00	\$61,212.00	Yes
1400	0.75	\$75,012.00	\$100,016.00	Yes
1401	0.64	\$70,782.00	\$110,596.00	Yes
1500	0.54	\$64,888.00	\$120,162.00	Yes
1600	1.89	\$66,925.00	\$35,410.00	Yes
1601	0.49	\$64,914.00	\$132,478.00	Yes
1700	2.06	\$44,625.00	\$21,662.00	No
1800	2.06	\$66,571.00	\$32,316.00	Yes
1900	1.06	\$91,005.00	\$85,853.00	Yes
2000	2.28	\$77,012.00	\$33,777.00	Yes
2100	1.58	\$96,430.00	\$61,031.00	Yes
2300	2.30	\$90,665.00	\$39,420.00	Yes
2400	4.98	\$65,628.00	\$13,178.00	Yes
2401	5.36	\$97,807.00	\$18,248.00	Yes
2500	3.44	\$96,287.00	\$27,990.00	Yes
2600	4.12	\$123,976.00	\$30,019.00	Yes
2700	1.23	\$88,032.00	\$71,570.00	Yes
2701	0.98	\$82,840.00	\$84,530.00	Yes
2800	1.56	\$82,113.00	\$52,636.00	Yes
2900	1.14	\$48,870.00	\$42,868.00	Yes
3000	1.22	\$72,184.00	\$59,167.00	Yes
3300	2.74	\$72,338.00	\$26,400.00	Yes
3301	2.31	\$69,638.00	\$30,146.00	Yes
3400	2.84	\$102,286.00	\$36,016.00	Yes
3500	3.30	\$104,842.00	\$31,770.00	Yes
3600	3.82	\$111,617.00	\$29,219.00	Yes
3700	2.88	\$100,844.00	\$35,015.00	Yes
3701	1.01	\$78,038.00	\$77,265.00	Yes
3800	3.83	\$74,909.00	\$19,060.00	Yes
3900	3.94	\$121,535.00	\$30,846.00	Yes
4001	3.30	\$112,760.00	\$34,170.00	Yes
4100	3.82	\$119,497.00	\$31,282.00	Yes
4200	3.89	\$120,329.00	\$30,933.00	Yes No
4300	2.67	\$65,117.00	\$24,388.00	
4301	1.22	\$67,624.00	\$55,430.00 \$14.304.00	Yes
4401	2.92	\$41,769.00	\$14,304.00	Yes Yes
4500	3.82	\$119,497.00	\$31,282.00	
4602	5.84	\$29,048.00	\$4,974.00	Yes
4700	3.05	\$80,002.00	\$26,230.00	Yes
4800	6.10	\$71,977.00	\$11,800.00	Yes

Map Lot Number 19-03-26	Acreage	Assessed Land Market Value	Averaged Per Acre Value	Residence
4900	4.85	\$21,230.00	\$4,377.00	No
5100	4.18	\$99,027.00	\$23,690.00	Yes
5201	0.97	\$76,921.00	\$79,300.00	Yes
5202	1.38	\$89,113.00	\$60,226.00	Yes
5300	0.86	\$46,728.00	\$54,334.00	Yes
5301	1.05	\$77,012.00	\$73,344.00	Yes
5302	1.82	\$86,954.00	\$47,777.00	Yes
5303	6.92	\$117,307.00	\$16,952.00	Yes
5304	1.55	\$45,184.00	\$29,151.00	No
5600	2.15	\$46,599.00	\$21,674.00	Yes
5700	0.94	\$81,632.00	\$86,842.00	Yes
5800	1.27	\$88,539.00	\$69,716.00	Yes
5801	0.60	\$69,016.00	\$115.027.00	Yes
5900	0.94	\$36,304.00	\$38,621.00	No
5901	0.94	\$57,982.00	\$61,683.00	Yes
6000	1.22	\$82,008.00	\$67,220.00	Yes
6001	0.96	\$82,205.00	\$85,630.00	Yes
6002	0.96	\$82,205.00	\$85,630.00	Yes
6003	1.14	\$68,107.00	\$59,743.00	Yes
6004	0.97	\$47.456.00	\$48,923.00	Yes
6300	7.28	\$151,627.00	\$20,828.00	Yes
6301	2.94	\$95,872.00	\$32,609.00	Yes
6302	5.12	\$137,891.00	\$26,932.00	Yes
6303	5.00	\$105,744.00	\$21,149.00	Yes
Map Lot Number	Acreage	Assessed Land Market Value	Average Per Acre Value	Residence
19-03-27	0.26	\$145,633.00	\$17,420.00	Yes
100	8.36 2.00	\$65,213.00	\$32,606.00	Yes
500	2.00 1.81	\$55,205.00	\$30,500.00	Yes
600	1.97	\$59,812.00	\$30,361.00	Yes
600-402	1.74	\$83,839.00	\$48,183.00	Yes
601 900	7.88	\$134,956.00	\$17,126.00	Yes
900 1500	1.00	\$48,234.00	\$48,234.00	Yes
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FOR VALUE RECEIVED

### E. ANN NEWTON

herein referred to as grantors, hereby grant, bargain, sell, and convey unto

FRANCIS H. GABRIELSON and BARBARA E. GABRIELSON, husband and wife herein referred to as grantees, the following described real property, with tenements, hereditaments, and appurtenances, to wit:

BEGINNING at a point on the East line of the John Petree D.L.C. No. 61 in Township 19 South, Range 3 West of the Willamette Meridian, 363.42 feet South 00 36' East from the Northeast corner of said D.L.C.; running thence North 890 36' West 943.95 feet, thence South 00 24' West 774.48 feet, thence South 890 36' East 957.47 feet, thence North 00 36' West 774.60 feet to the point of beginning in Lane County, Oregon.

Subject to easement for roadway across the East 40 feet of the above description

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TO HAVE AND TO HOLD the said premises unto said Grantees, their heirs and assigns forever. And the said Grantors hereby covenant that they are lawfully seized in fee simple of said premises; that they are free from all incumbrances, including real property taxes for period ending June 30, 1972

and that they will warrant and defend the above granted premises against all lawful claims whatsoever, except as above stated.

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Compliments of CASCADE TITLE COMPANY EUgenc, Oregon

State of Oregon,
County of Lance-ss.

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D.M. Penfold, Director of Records and thous Division.

By ... D.A. D. ... D. ..

Return To:

# TRUST DEED

THIS TRUST DEED, made this 12th

December, day of

, 19 77, between

as Trustee, SAFECO TITLE INSURANCE COMPANY OF OREGON.

and

COMMUNITY BANK OF CRESWELL

, as Beneficiary

WITNESSETH:

Grantor irrevocably grants, bargains, sells and conveys to Trustee in trust, with power of sale, the property County, Oregon described as: In Lane

> The Northwest quarter of the Southeast quarter of Section 19, Township 19 South, Range 3 West, Willamette Meridian, in Lane County, Oregon.

> > B 7 - BIR 1445 Be 607.46

which said described real property is not currently used for agricultural, timber or grazing purposes, together with all and singular the works said activised real property is not currently used for agricultural, timper or greating purposes, together with all and singular the tenements, bereditaments and appurtenances and all other rights thereunto belonging or in anywise now or bereafter appetialning, and the rents, issues and profits thereof and all fixtures now or bereafter attached to or used in connection with taid real estate.

FOR THE PURPOSE OF SECURING PERFORMANCE of each agreement of grantor herein contained and payment of the sum of FIFTEEN THOUSAND AND NO/100 (\$15,000.00)

Dollars, with interest

thereon occording to the terms of a promittory note of even date berewith, psyable to beneficiary or order and made by grentor, the final

May 25, payment of principal and interest hereof, if not sooner paid, to be due and payable \_

To project the security of this trust deed, granter agrees;

i. To project, preserve and maintain taid property in good condition
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	i.	I certify that the within instrument
Francis Herman Gabrielson	1	was received for record on the day
33330 E. Howe Lane	771	of, 19, at
Creswell, OR 97426		o'clockM., and recorded in
Contier's Heme and Address	SPACE RESERVED	book/reel/volume No on page
Barbara Elaine Gabrielson 202 Rifle Range Rd., #12	FOR	and/or as fee/file/instru-
Roseburg, OR 97470	RECORDER® USE	ment/microtilm/reception No.
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After recording, return to (Plante, Address; Zip))	l	Witness my hand and seal of County
Steve C. Baldwin, OSB #83144		affixed.
Attorney at Law	ļ :	NAME
101 E. Broadway, Suite 200	[	By, Dcpuly.
Eugene, OR 97401		Dy
THIS TRUST DEED, made this	day of July	y 19. 97, between
THIS TRUST DELD, Made tills		, as Trus!eo, and
Francis Herman	n Gabrielson	as Grantor,
Steve C. Baldwin, Atte	orney at Law	, as Trusieo, and
Barbara Elaine	Gabrielson	a propriesso de compresso de la compresso de l
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## BARGAIN AND SALE DEED

BARBARA E. GABRIELSON, Grantor, hereby grants, bargains, sells and conveys unto FRANCIS H. GABRIELSON, Grantee, the following described real property with tenements, hereditaments and appurtenances, to-wit:

Beginning at a point on the East line of the John Petree D.L.C. No. 61 in Township 19 South, Range 3 West of the Willamette Meridian, 363.42 feet South 0' 36' East from the Northeast corner of said D.L.C.; running thence North 89° 36' West 943.95 feet, thence South 0° 24' West 774.48 feet, thence South 89° 36' East 957.47 feet, thence North 0° 36' West 774.60 feet to the point of beginning in Lane County, Oregon.

The true and actual consideration for this transfer is NONE.

THIS INSTRUMENT WILL NOT ALLOW USE OF THE PROPERTY DESCRIBED IN THIS INSTRUMENT IN VIOLATION OF APPLICABLE LAND USE LAWS AND REGULATIONS. BEFORE SIGNING OR ACCEPTING THIS INSTRUMENT, THE PERSON ACQUIRING FEE TITLE TO THE PROPERTY SHOULD CHECK WITH THE APPROPRIATE CITY OR COUNTY PLANNING DEPARTMENT TO VERIFY APPROVED USES.

Dated	2 Boril	1990.
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STATE OF OREGON

County of Lane

, 1989, personally appeared the on this 7 day of Coril above named BARBARA E. GABRIELSON and acknowledged the foregoing instrument to be her voluntary act and deed. Before me:

> Carali. Notary Public for Oregon My Commission Expires: 3-90-9

Sor Ountil a change is requested, all tax statements shall be sent to:

33330 E. Howe Lane

Creswell, OR 9436270N.12'90HD6REC

4805JUN.12'90HO6PFUND 10.00 4805JUN.12'90HO6A&T FUND 20.00

Tax Account No. 843290